North Carolina Governor's Crime Commission Fiscal Year 2021 Bureau of Justice Assistance (BJA) Justice Assistance Grant (JAG) Request for Applications (RFA)

Application Period

Application Deadline

Grant Project Period of Performance

November 1, 2020 – January 31, 2021 January 31, 2021 by 11:59 PM October 1, 2021 -September 30, 2022

Funded through:

U.S. Department of Justice Office of Justice Programs, Bureau of Justice Assistance (CFDA#16.738) **State Administrative Agency:**

North Carolina Governor's Crime Commission 1201 Front Street, Raleigh, NC 27609

http://www.ncdps.gov/gcc

Eligibility to Apply:

The following entities in North Carolina, which provide direct services to crime victims, are eligible to apply for funding:

- Local Law Enforcement Agencies
- State Agencies and Offices
- State law enforcement
- Nonprofit organizations

Applicants are required to apply for grant funding through the GCC online application process. To access GEMS and apply for a grant, go to: <u>https://gems.ncdps.gov</u>. NOTE: All applicants MUST provide proof that they have a valid federal DUNS number and are currently registered with <u>www.SAM.gov</u> at the time of submission.

If you need application assistance, please contact: Navin Puri, Lead Planner, Governor's Crime Commission <u>Navin.Puri1@ncdps.gov</u>

Keyon Ashe, Criminal Justice Planner, Governor's Crime Commission Keyon.Ashe1@ncdps.gov

The Governor's Crime Commission staff is committed to providing high quality, efficient, and effective sub-recipient customer service through guidance, support services, collaboration, compliance and technical expertise during the life of the grant. Our success relies upon the success of our grantees in providing services to communities across the state and in complying with all federal, state, and GCC guidelines. <u>We are here to help you!</u>

GCC Mission Statement

The mission of the Governor's Crime Commission is to improve the quality of life for the citizens of the state, to enhance public safety, and to reduce and prevent crime by improving the criminal justice system.

CJI Mission Statement

The mission of the Criminal Justice Improvement Committee is to encourage proactive and innovative programming and methodologies that improve the criminal justice system. Desired improvements include reducing and discouraging violent crime and associated problems, enhancing all aspects of criminal justice processing to include the incarceration and treatment of offenders and advancing justice system operations.

History

Edward R. Byrne was destined for a life in law enforcement, having a father who was an officer with the New York City Police Department. Eddie-as he was known by family and friends-was an outgoing and friendly person who had a strong calling to public service and wanted to make his city, New York City, a safer place. In 1987, Officer Byrne joined the New York City Police Department's finest, assigned to the 103rd Precinct. Well-liked by his brothers and sisters in blue, Eddie was passionate about his job and loved the opportunities it offered him to interact with the people he was sworn to protect.

In the early morning hours of February 26, 1988, Officer Byrne was on detail protecting a witness who had agreed to testify in court against local drug dealers. Officer Byrne was in his patrol car outside the witness' home around 3:30 a.m. when two armed gunmen crept up to his car from both sides. One of the men knocked on the passenger-side window to distract Officer Byrne just as a second perpetrator ran up to the driver's side window and opened fire. Officer Byrne was shot five times in the head. Both gunmen, along with two other perpetrators who served as lookouts, fled the scene. Officer Byrne died of his wounds. He was only 22 years old.

The four assailants were captured and were eventually sentenced to 25 years to life. They were members of a gang who had been instructed by a jailed drug kingpin to kill a police officer. NYPD lost one of its finest that day, and Eddie's family lost a loved and cherished son and brother. Eddie's three brothers continued the family tradition of law enforcement by dedicating their careers to the field.

In honor of Police Officer Byrne, a major U.S. Department of Justice initiative was titled the Edward Byrne Memorial Justice Assistance Grant Program. The Department's Bureau of Justice Assistance (BJA) administers this program, which allows states and local governments to support a broad range of activities to prevent and control crime and to improve the justice system. It has been nearly 20 years since state and local law enforcement first began applying for the program named after this young fallen hero. BJA is honored to administer "Byrne" funding to communities nationwide in memory of Officer Byrne.

2021 General Award Information

Length of Awards

Subrecipient awards are for one only for the period: 10/01/2021 - 09/31/2022.

Types of Eligible Organizations

The JAG Program provides states and local governments with critical funding necessary to support a range of program areas including law enforcement, prosecution, indigent defense, courts, crime prevention and education, corrections and community corrections, drug treatment and enforcement, planning, evaluation, technology improvement, and crime victim and witness initiatives and mental health programs and related law enforcement and corrections programs, including behavioral programs and crisis intervention teams.

2021 Program Priorities

**While no match will be required, please note that this will greatly diminish the number of grant awards that can be awarded in the 2021 Funding Cycle. This will make this year's grant solicitation process more competitive than in previous years. Also note that a grantee may apply for the maximum federal amount available in the cap set by the priority but may or may not be awarded the full amount based on committee review and score, discussion, past performance, and availability of federal funds.

- ✤ NO MATCH WILL BE REQUIRED ON ANY PRIORITY.
- ✤ PLEASE TAKE NOTE OF CEILING CAPS FOR EACH PRIORITY. PROPOSALS THAT EXCEED THESE THRESHOLDS WILL NOT BE CONSIDERED FOR FUNDING.
- **NO UNMANNED ARIEL VEHICLES (UAV'S) OR DRONES CAN BE REQUESTED.**
- VEHICLE PURCHASES FOR ANY TYPE OF VEHICLE (ALL-TERRAIN VEHICLE, FOUR WHEELER, GATOR, AND/OR TRAILERS) THAT REQUIRES NORTH CAROLINA DMV REGISTRATION ARE NOT ALLOWED.
- ✤ MAINTENANCE OR RENTAL/LEASES ARE NOT ALLOWED.

1. LOCAL LAW ENFORCMENT BLOCK GRANTS

<u>Federal Funding Maximum - \$ 24,500 – 1 YEAR ONLY</u> <u>Grant funding under this priority is ONLY available to local law enforcement agencies.</u>

Applications may include ONLY EQUIPMENT PURCHASE with a minimum of \$10,000 and a cap of \$24,500 in federal funds per agency. No OVERTIME or PERSONNEL REQUESTS WILL BE ALLOWED. General Equipment and Training requests will support law enforcement functions and activities.

Agencies that submit multiple applications under this priority will be automatically disqualified. Among the items may be purchased with these funds: Radios, non-lethal weapons, weapon replacements, audio and video recording equipment for use with interrogations and interviews, narcan kits (naloxone), cameras for jail, courthouse security apparatus, hardware and software resources for lineups to comply with the statutory lineup identification procedures, and other similar functions relating specific law enforcement activities. Agencies that are requesting body worn cameras must have a departmental policy on the use of body-worn cameras and a data storage solution plan which must be uploaded into the GEMS system and submitted by the application deadline.

NOTE: Agencies applying for funds to purchase recording equipment for custodial interrogations must also meet Special Conditions which will stipulate that the agency:

- Will use these funds to purchase recording equipment and related technology for recording custodial interrogation of individuals by law enforcement.
- Has a written policy for recording interrogations of a category(s) of serious crimes determined by the agency. It must conform to best practices including requirements that the entire interrogation is electronically recorded; the recording equipment is positioned to record both suspect and interrogating officer(s); and a

system for cataloging and retaining copies of recordings for use in related judicial proceedings.

Prohibited items include phone lines, unmanned aerial vehicles, any vehicle purchases that require DMV registration, and any other long-term contractual services.

2. STATEWIDE TRAINING AND STATEWIDE ACCREDITATION PRIORITY Federal Funding Maximum - \$ 200,000 – 1 YEAR ONLY

The Criminal Justice Improvement Committee realizes the importance of training for all law enforcement officials. North Carolina is a large state that has well over 400 town and city police departments and 100 sheriff's offices. It is imperative that local law enforcement, regardless of size and wealth, be trained in sound criminal justice policies, procedures, and live training scenarios. National accreditation standards are one practical way to help achieve this. These standards will help raise the level of professionalism among law enforcement agencies. It will also ensure that the public at large is aware that their officers and deputies have received baseline training on how law enforcement officials should conduct themselves. As such, the Criminal Justice Improvement Committee is seeking applications for statewide training for law enforcement officials, as well as, applications for establishing accreditation standards and ensuring those standards are met by every law enforcement agency in our state.

Contingency

<u>All awards are contingent upon the N.C. Governor's Crime Commission receiving the specified</u> grant funds from the U.S. Department of Justice at the expected level.

Number of Applications per Agency

<u>Agencies may submit multiple applications for JAG funding</u>. Each application MUST be in a different program priority. An agency must note in their application if they are requesting funding in a program priority area in which they already have an open grant. Failure to do so may disqualify the application.

Notification of Application & Review Process

All application submissions, whether continuation or new, will be competitively reviewed and scored by members of the Governor's Crime Commission. Late applications will not be <u>accepted.</u>

Funding Request Cap

Funding caps are determined by the program priority under which the application is submitted. For grants submitted under this RFA, the following funding caps apply:

Program Priority	Funding Cap
Local Law Enforcement Block Grant	\$ 24,500/1 year only
Statewide Training and Statewide Accreditation	\$ 200,000/1 year only

2021 Grant Eligibility Requirements, Restrictions, And Limitations

No application or proposal is guaranteed an award at any time during the grant review or recommendation process. Funding is subject entirely to the availability of federal funds and the priority placement of grants within a competitive process. Applicants must meet all eligibility requirements, restrictions, and limitations.

Please review them carefully before submitting the application:

EQUAL TREATMENT REGULATIONS

All organizations receiving financial assistance from the U.S. Department of Justice are bound by the Equal Treatment Regulations codified at 28 C.F.R. pt. 38. With limited exceptions, these regulations prohibit the inclusion of inherently religious activities (such as worship, religious instruction, or proselytization) in the specific programs or services that are being funded.

A religious organization that participates in the funded programs or services will retain its independence from Federal, State, and local governments and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs, though it must not use funding to support any inherently religious activity. In providing services, funded organizations shall not discriminate against a program beneficiary or prospective program beneficiary on the basis of religion or religious belief.

NON-PROFIT GRANTEES

All Non-Profits must provide:

- Grantee Website URL
- Brief Grantee Description NO MORE than 500 characters (does include spaces), and
- Verification of their Non-Profit Status at the time of submitting their application (such as a current 501(C)(3) certification and a valid federal tax identification number)

SUSTAINABILITY (Not Required for Equipment-Only Grants)

All applicants must submit viable and detailed long-term sustainability plans to secure funding for program continuation after the end of the grant period. A sustainability plan does not include further GCC funding. Repeated applications from a single program may require the grantee to present their case for continued funding before the Executive Committee of the Governor's Crime Commission. Criminal Justice Improvement grant funds are intended to be seed money not a long-term commitment.

2021 Byrne JAG Application Process

Applicants are required to apply for grant funding through the Governor's Crime Commission web-based application process, which may be accessed through the NC Department of Public Safety website homepage (www.ncdps.gov) by clicking on GRANTS, then on Governors Crime Commission, then on GEMS: <u>http://www.ncdps.gov/About-DPS/Boards-Commissions/Governors-Crime-Commission/GEMS</u>

In order to use the Governor's Crime Commission web-based application you must have an NCID login. If you have not previously obtained an NCID login, go to the following web URL to obtain instructions and the information required to register your business/organization to obtain a NCID User ID and password: <u>https://ncid.nc.gov/idmdash/</u>

Please note the following: If you have difficulty obtaining your NCID or your NCID login does not work, you are advised to contact the ITS Service Desk. The ITS Service Desk is reachable 24 hours a day at **919-754-6000** or toll free at **1-800-722-3946.** As NCID functionality is external to the Department of Public Safety, GCC Program staff will direct you to contact the ITS Service Desk with any NCID issues you may have. Once you are successfully registered with NCID, GCC Program staff will gladly assist you in navigating GEMS.

If you have previously applied through the web, use your same NCID User login and password. If you have previously applied online for a grant with the Governors Crime Commission, but do not have your User ID, or are having technical issues with the system, you will need to contact the DIT Service Desk at 1-800-722-3946 or (919) 754-6000 for assistance.

To access GEMS and apply for a grant, go to: <u>https://gems.ncdps.gov</u>

If you have technical difficulty accessing or completing the application, please call the GCC office at (919) 733-4564 and ask for a staff member of the CJI team.

If you need assistance completing the program specific information required in the online application please contact Navin Puri at <u>navin.puri1@ncdps.gov</u> or Keyon Ashe at <u>keyon.ashe1@ncdps.gov</u>

In addition to the online application submission, each application must include one (1) scanned copy (bearing original signatures in black ink) of the required certifications, letters, MOUs, and anti-lobbying documents. These documents should be uploaded as attachments to your application in the GEMS system.

Grant Application Deadline: January 31, 2021 by 11:59 PM.

REQUIRED DOCUMENTATION

ALL GRANTEES MUST ALSO MEET THE FOLLOWING MANDATORY REQUIREMENTS PRIOR TO APPLYING FOR A GRANT THROUGH THE GOVERNOR'S CRIME COMMISSION.

- DUNS Number: Each grantee MUST have a DUNS Number, prior to any funds being released! DUNS Numbers may be obtained from either of the following web links: www.dnb.com or <u>http://fedgov.dnb.com/webform</u>
- 2. SAM Registration: SAM (System for Award Management) registration is required for all applicants and has taken the place of registration in CCR (Central Contractor Registration). If an applicant had an active record in CCR, that applicant has an active record in SAM. Applicants not previously registered in CCR should register in SAM prior to applying for a grant through the Governor's Crime Commission. SAM information may be found at <u>https://www.sam.gov/</u>.
- 3. NCID: The Governor's Crime Commission's grants management system (GEMS) requires that applicants register with the North Carolina Identity Management Service (NCID) at http://gems.nccrimecontrol.org/Pages/Default.aspx Applicants will be unable to access the online application without a valid NCID user ID and password.

FUNDING EVALUATION

The Governor's Crime Commission consists of 43 members, including the heads of statewide criminal justice and human service agencies; representatives are from courts systems, law enforcement agencies, local government, the General Assembly, and private citizens. Members of the Criminal Justice Improvement Committee review the submitted JAG grant applications and score each organization's overall project based on the following:

- Problem Statement
- Project Description
- Description of Goals, Objectives, Performance Measures
- Strategy and Timeline
- Spending Plan
- Management Capabilities
- Project Evaluation
- Sustainability
- Budget

The review team members will also assess each jurisdiction's need for funding based on the following criteria:

- Documentation of need
- Current availability of existing program services
- Geographic size and location
- Ability to recognize and address the needs of underserved populations
- Demonstrated capacity and effectiveness of existing programs

FUNDING SPECIFICATIONS

A. Funding Cycle

Subrecipient awards are for one year only (dependent on the application and commission approval) for the period: 10/01/2021 - 09/30/2022. Funds are paid on a reimbursable basis.

B. Budget

Budgets must be clear and specific. Budgets must reflect 12 months of spending and, where applicable, be adjusted to reflect start date, state furlough days, and holidays. *The Governor's Crime Commission reserves the right to reduce budgets and make budget adjustments at its discretion*.

The prioritization of line items is required for all applications having multiple line items. Applicant requirements will be taken into consideration should budgets need to be reduced. A budget detail narrative/budget justification attachment should be attached containing brief statements (At least 1 - 2 sentences per line item) that explain each line item and their relevance to the project goals and objectives. **Do not state "See Narrative, Goals, or Objectives".**

C. Unallowable Costs

The following services, activities, and costs, although not exhaustive, cannot be supported with JAG grant funds at the sub-recipient level:

- Lobbying
- Audit Costs
- Property Insurance
- Personal Telephone/Fax/Cell phone
- Food/Beverage

D. Consultant Rates

The limit for consultant rates is \$650 per day. Fees in excess of the set limits will not be considered.

E. Contracts

A copy of all contracts included in the grant should be attached. For planned contracts that have yet to be enacted, a completed copy of the GCC Contract template should be included with the grant application. <u>All</u> contracts must be approved by the assigned grants manager before being enacted.

REPORTING REQUIREMENTS

The Governor's Crime Commission will distribute awarded funds to sub-recipients on a reimbursement of expenditures basis in conjunction with the timely submission of corresponding Fiscal and Programmatic Reports. All subrecipients of JAG funds must submit a

quarterly Performance Management Tool (PMT) through the BJA PMT website. Each subrecipient must complete the report on the BJA PMT website and then each of those quarterly reports will need to be uploaded to the PMT Report Tab in GEMS for each project. These reports should be submitted quarterly with a due date of 10 days following the end of the quarter. Submission of quarterly PMT Reports is a federal condition for receiving funds from this award. Failure to submit quarterly reports automatically bars further reimbursement (via the GEMS computer system) until the overdue report is submitted.

MATCH

There is a no match required.

SUPPLANTING, TRANSPARENCY AND ACCOUNTABILITY

Federal funds must be used to supplement existing state and local funds for program activities and must not replace those funds that have been appropriated for the same purpose. See the OJP Financial Guide (Part II, Chapter 3). There are strict federal laws against the use of federal funds to supplant current funding of an existing program. Jurisdictions must provide assurances and certifications as to non-supplanting and the existence of proper administrative/financial procedures.

A strong emphasis is being placed on accountability and transparency. Award recipients must be prepared to track, report on, and document specific outcomes, benefits, and expenditures attributable to the use of grant funds. Misuse of grant funds may result in a range of penalties to include suspension of current and future funds and civil/criminal penalties.

DISTRIBUTION OF FUNDS AND REIMBURSEMENT

Agencies may elect to receive reimbursement of funds for this grant program no more frequently than a monthly basis. In order to receive monthly reimbursements, financial requests (and documentation) would need to be submitted on a monthly basis. Agencies may elect to receive reimbursement based on a longer schedule, but financial reimbursement requests should be submitted on no less than a quarterly basis as utilization rate is one determination of project progress.

CHECKLIST (Appendices and Included Documentation)

- Project Summary/Narrative Printed from the online software
- Screenshot of DUNS number and SAM.GOV expiration date
- Project Budget Printed from the online software
- > Audit Requirements Printed from the online software
- Certified Assurances Printed from the online software and signed
- Certification Lobbying Drug Free Workplace Printed from the online software and signed
- Letters of Support/MOUs (Optional)
- Training Plans (Copies of completed trainings and certifications; identification of personal qualifiers; plans for future training)
- Budget Detail
- Proposed Contracts or GCC Contract Template
- > Job Descriptions (for all paid, match, and volunteer positions)

2021 Grant Guidelines, Restrictions, and Requirements

- No application or proposal is guaranteed at any time during the time of grant review or the recommendation process. Funding is subject entirely to the availability of federal funds.
- All Applications to the Criminal Justice Improvement Committee must meet all 2021 Grant Eligibility Requirements, Restrictions and Limitations. Please review them carefully before submitting the application.