

N.C. Department of Public Safety Division of Adult Correction and Juvenile Justice FY 2020-2021 JCPC-Endorsed Level II Dispositional Alternative Programs

Request for Proposals

I. Introduction and Scope of Services

The 2011 Session of the North Carolina General Assembly required that the Department of Juvenile Justice and Delinquency Prevention (consolidation in 2012 created the Department of Public Safety) through SESSION LAW 2011-391 expend funds to serve high-risk adjudicated youth through four different options. This Request for Proposals (RFP) seeks to address two of those options: 1) Regional programs that are collaborative of two or more Juvenile Crime Prevention Councils which provide Level II intermediate dispositional alternatives for juveniles; or 2) Juvenile Crime Prevention Council funds to be used for Level II intermediate dispositional alternatives for juveniles listed in N.C.G.S. §7B-2506 (13) through (23). See Attachment F.

The Juvenile Community Programs Section is releasing this RFP to address a specific service need in the Juvenile Justice population. Throughout the state there is an identified need for evidenced based practices or evidence supported approaches to provide treatment for those juveniles displaying problematic sexual behavior and those who are charged with sexual offenses.

II. Priorities

Under this RFP, priority will be given to applications proposing programming which:

- a) Serve the required target population; (see Section III: Target Population, Proposed Programming and Service Area)
- b) Provide evidence-based practices or evidence supported approaches for juveniles with problematic sexual behavior;
- c) Provide the identified services by districts or counties and are regional programs that are delivered through the collaborative efforts of two or more Juvenile Crime Prevention Councils; and
- d) Include on-going collaboration with court services personnel and other community partners.

III. Target Population. Proposed Programming and Service Area

Target Population includes juveniles who meet the below criteria. This juvenile population will, hereafter, be referred to as the "target population".

- 1. Male and/or female juveniles under the age of 18, or older if still under the jurisdiction of juvenile court under the new raise the age legislation.
- 2. Youth must be referred by a Juvenile Court Counselor.

- 3. The primary target populations for the identified services are juveniles who have received a Level II Disposition and their parent(s)/guardian(s) and Level III juveniles transitioning from a Youth Development Center that are identified as needing this treatment.
- 4. Selected Level I adjudicated juveniles, with a Medium/High Risk or a Medium/High Needs Score may be referred.

Proposed Programming

Vendors must include in their response detailed narratives addressing how their program will:

- a) Include evidence-based practices or evidence supported approaches for juveniles who have displayed problematic sexual behaviors or who have been adjudicated of sexual offense
 - Provide information regarding formal or informal training successfully completed, addressing the clinical treatment of juveniles with a history of problematic sexual behaviors (PSB), specifying training programs/faculty and treatment modalities.
- b) Complete clinically driven, holistic, developmentally sensitive, and comprehensive assessments of a juvenile prior to initiating treatment and upon completion of treatment
 - Provide information regarding formal or informal training successfully completed, addressing the clinical assessment of juveniles with a history of problematic sexual behaviors (PSB), specifying training programs/faculty and assessment strategies.
- c) Complete ongoing assessments and clinically monitor juvenile's progress throughout treatment
- d) Offer a service component that focuses on family engagement and education about problematic sexual behaviors (PSB), PSB treatment, PSB treatment goals and expectations of caregivers during treatment
- e) Engage in existing multi-disciplinary teams within the communities or provide a plan to create or participate in those multi-disciplinary teams (Child and Family Teams are not the targeted example of a team for this multidisciplinary team reference)
- f) Engage with Youth Development Centers, Group Homes, or Residential Treatment providers to help safely and efficiently transition juveniles to their home or to the community
- g) Include the program's plan for ensuring fidelity and measuring effectiveness of the program
- h) Submit data to the department regarding the juveniles they serve to include: juvenile and caregiver participation in services relative to clinical intervention requirements, clinical performance, clinical outcomes (pre and post treatment clinical assessment measures), and child welfare involvement.

Vendors must not:

- i) Utilize approaches that are identified as treatment with the adult sexual offender population; including but not limited to conducting polygraphs or plethysmographs
- j) Only complete risk assessments regarding the behavior or utilize standardized assessments. Although often these types of assessments are required for the JJ population, they cannot be the only assessment used to measure a juvenile's progress in treatment.

Training:

Juvenile Community Programs recognizes the importance of evidence based practices for this population. If a Vendor wishes to serve identified districts or counties (asterisked below) that do not currently have evidenced based practice providers for juveniles with problem sexual behavior, they should submit additional documentation supporting their plan for training along with all of the elements identified in this RFP.

Additional Documentation must include:

- A Budget specific to training costs including the number of staff to be trained
- A timeline of training implementation; as well as a timeline to begin serving clients and to be at full capacity
- A plan to continue fidelity to the Evidence Based Practice after training is complete

Targeted Service Areas:

 k) Responses that target the identified needs area will be prioritized for award, however, vendors may respond with districts or counties that are not listed below. See Attachment A: DPS Area County and Judicial Districts

Counties or Districts with Identified Needs				
Edgecombe County*				
Lenoir County*				
Alamance County				
Chatham County				
District 9				
District 11				
District 13				
District 18				
District 19				
District 20-Specifically Richmond and Anson				
counties*				
District 21*				
District 22				
District 23				
District 24				
District 26				
District 29				
District 30				

IV. <u>Eligibility</u>

All applicants must:

- a) Be a public agency or private non-profit organization (14B NCAC 11B.0201);
- b) Submit proposals that clearly align with identified and documented service needs as assessed through the local Juvenile Crime Prevention Council (JCPC), or via collaboration between two or more JCPCs within a Judicial District or multiple Judicial Districts that recognize the service needs as identified in this RFP, and who also support these services for the target population;
- c) Demonstrate a proven track record of implementing residential and/or community-based intensive services for the youth described in this RFP, effective fiscal oversight, and collaboration with juvenile court services;
- d) Demonstrate organizational capacity for fiscal, programmatic, and administrative accountability, and the ability to begin operations quickly and efficiently; and
- e) Collaborate with juvenile court and other community partners to develop comprehensive service delivery, as identified by the service plan and Child and Family Team.

V. <u>Funding Period</u>

The funding period for this RFP is July 1, 2020, to June 30, 2021, and is contingent upon the availability of funds.

VI. Proposal Requirements and Submission Process

To be considered for funding, applicants must:

- a) Show that the proposed services meet an identified service need within the proposed geographic area(s) of service delivery to the target population;
- b) Complete and submit an on-line application in NCALLIES no later than 11:59 p.m. on May 29, 2020. The application can be accessed by <u>clicking here</u> and following the directions listed on the webpage
- c) Choose a promising or effective program(s) from:

Office of Juvenile Justice and Delinquency Prevention (OJJDP)

Model Programs Guide

http://www.ojjdp.gov/mpg

or Office of Justice Programs (OJP) CrimeSolutions.gov Page 3 of 21

http://www.crimesolutions.gov/

Or

Results First

Clearinghouse Database

```
https://www.pewtrusts.org/en/research-and-analysis/data-visualizations/2015/results-first-clearinghouse-database
```

or

Thoroughly demonstrate how proposed services are evidence-supported and reduce recidivism for the targeted population;

and

- d) Not for profit organizations must also upload the following documents into NCALLIES by the established due date and time in order for the application to be complete: 1) No Overdue Tax Form; 2) DPS Conflict of Interest Form; 3) Proof of 501(c)(3) status; and 4) Non-profit agency's Conflict of Interest policy.
- e) <u>Host</u> county JCPC electronic letter of approved support or an email offering support from the JCPC Chair (or member of the JCPC executive committee) must be uploaded with original program agreement, prior to awarding of funds if possible;
 - Please contact your Area Consultant or Area Office if the applicant is experiencing difficulty with acquiring the letter of support given the state of emergency at the time of this RFP release.
 - The letter of support <u>must</u> be uploaded to NCALLIES prior to the disbursement of funding for programs <u>awarded funds</u> and must be uploaded with the final approved application in NCALLIES by 11:59 p.m. on June 30, 2020.

NOTE: Letters of support must state, at a minimum, how the proposed services will:

- Address the targeted population,
- Fill a gap in the service delivery continuum within the local community/geographic region, and
- Not duplicate efforts already being undertaken in the local community.

The Juvenile Crime Prevention Council Chairperson Directory may be found at the following link: <u>Click</u> <u>here.</u>

VII. <u>Evaluation</u>

Applicants will be evaluated on their overall performance and evidence-based/supported approach using the latest juvenile justice research. Annually, the Department of Public Safety conducts an evaluation of JCPC-Endorsed Level II Dispositional Alternatives Programs and considers whether participation in each program results in a reduction of court involvement among juveniles. The Department also determines whether the programs are achieving the goals and objectives of the Juvenile Justice Reform Act, S.L. 1998-202. The result of this annual evaluation is reported to the Chairs of the Joint Legislative Oversight Committee on Justice and Public Safety and the Chairs of the Senate and House of Representatives Appropriations Subcommittees on Justice and Public Safety by March 1 of each year. (2013-360, s. 16D.1.) To review the report, please visit the DPS website on or after March 1, 2020 at: https://www.ncdps.gov/juvenile-justice/data-statistics-reports.

The Department also supports best practice models by including the Standardized Program Evaluation Protocol (SPEP) that demonstrates how specific program characteristics are effective in reducing recidivism.

Applicants must describe what model or evidence-based/supported approaches the program is based upon and incorporate core components in *Section IV. #9 Best Practice Model* of the program application. **See Attachment D: Core Components**

VIII. <u>Review Criteria for Proposals</u>

Submitted proposals will be rated on:

- a) The degree in which requirements of this RFP are addressed;
- b) Provision of services with a large number of Level II youth who are most at-risk of being committed to a YDC. See Attachment B: Distinct Juveniles with a Sexual Offense Complaint FY 18-19 and FY 19-20

YTD and Attachment C: Top 5 Sex Offense Charges in FY 18-19 and FY 19-20 YTD;

- c) Inclusion of collaboration among counties;
- d) Provision of services based upon research;
- e) Presentation of a budget that matches the proposed services; and budget regarding training if requested in the response
- f) Historically meeting and exceeding program goals/measurable objectives when providing services to this population;
- g) Evidence of the agency's capacity to administer a DPS funded program, including ability to comply with reporting and accountability requirements in a timely manner; and
- h) Demonstration of community support with cash or in-kind resources, including but not limited to, county appropriations or Medicaid reimbursements. (Proposals that include community cash or in-kind resources in the project budget must include documentation of the intent to provide that support and justification of the value claimed.) NOTE: These funds require no local match however; services must be offered to children/families without any cost to the family.

IX. Selection Process

The Department's Statewide Review Team will review, and rate proposals based on the information provided in the application and matching requirements of this RFP. The Statewide Review Team will present a funding decision to Department management for a final funding approval.

April 17, 2020-May 29, 2020	Request for Proposals Advertised	
May 6, 2020 at 10:00am	 NCDPS hosts a Webinar to assist JCPC Endorsed Level II Dispositional Alternative Program and Alternative to Commitment Program Applicants. Register for an invitation to the Webinar by emailing Katherine.Hiott@ncdps.gov, by 11:59 p.m. on May 5, 2020. Applications must be submitted in NCALLIES; <u>Host</u> county JCPC electronic letter of approved support or email offering support from the JCPC Chair (or member of the JCPC executive committee) and <u>must be uploaded with original program agreement, prior to awarding of funds if possible;</u> Please contact your Area Consultant or Area Office if the applicant is experiencing difficulty with acquiring the letter of support given the state of emergency at the time of this RFP release. The letter of support <i>must</i> be uploaded to NCALLIES prior to the disbursement of funding for programs awarded funds. (See Section VI.(e) Proposal Requirements and Submission Process of this RFP). 	
May 29, 2020 By 11:59 pm		
June 17, 2020	Anticipated notification of funding to applicants.	
June 30, 2020	Revised, edited Program Agreement Application and JCPC letters of support are completed in NCALLIES.	
July 1, 2020	Funding year begins (contingent upon the completion of the required documentation, corrections, and submission of electronic signatures in NCALLIES).	

X. Timeline for RFP and Program Implementation

XI. Contact Information

Questions about this RFP should be directed to the DPS Area Consultant assigned to the county where services are being proposed. All questions generated from the RFP will be answered and posted on the DPS RFP posting site. **See Attachment E: DPS Area Consultant County Assignments.**

ATTACHMENT A: DPS Area Counties and Judicial Districts



ATTACHMENT B: Distinct Juveniles with a Sexual Offense Complaint FY 18-19 and FY 19-20 YTD

*YTD is Year to Date; the data is based on Distinct Juveniles charged from July 1, 2018 until April 12, 2020

Juvenile Resident County	Distinct Juveniles with Sex Offense Complaints
Alamance	30
Alexander	6
Alleghany	0
Anson	0
Ashe	1
Avery	4
Beaufort	2
Bertie	1
Bladen	0
Brunswick	15
Buncombe	18
Burke	7
Cabarrus	15
Caldwell	16
Camden	2
Carteret	4
Caswell	3
Catawba	26
Chatham	5
Cherokee	4
Chowan	3
Clay	3
Cleveland	7
Columbus	12
Craven	10
Cumberland	50
Currituck	1
Dare	1
Davidson	12
Davie	4
Duplin	5
Durham	8
Edgecombe	5
Forsyth	16

Franklin	1
Gaston	12
Gates	0
Graham	1
Granville	2
Greene	1
Guilford	48
Halifax	4
Harnett	9
Haywood	9
Henderson	7
Hertford	3
Hoke	8
Hyde	0
Iredell	33
Jackson	18
Johnston	22
Jones	2
Lee	8
Lenoir	11
Lincoln	12
Macon	6
Madison	2
Martin	4
McDowell	6
Mecklenburg	45
Mitchell	4
Montgomery	0
Moore	6
Nash	5
New Hanover	24
Northampton	2
Onslow	24
Orange	10
Pamlico	2
Pasquotank	0
Pender	13
Perquimans	8
Person	7
Pitt	20
Polk	1
Randolph	6
Richmond	2
Robeson	7
Rockingham	10
Rowan	9
Rutherford	5

Yancey	4
Yadkin	0
Wilson	18
Wilkes	9
Wayne	4
Watauga	4
Washington	0
Warren	1
Wake	37
Vance	1
Union	28
Tyrrell	1
Transylvania	2
Swain	1
Surry	8
Stokes	1
Stanly	5
Scotland	3
Sampson	6

ATTACHMENT C: Top 5 Sex Offense Charges in FY 18-19 and FY 19-20 YTD

*YTD is Year to Date; the data is based on Distinct Juveniles charged from July 1, 2018 until April 12, 2020

Top 5 Sex Offenses FY 18-19 and FY 19-20 YTD

1. Sexual battery (27%)

2. Indecent liberties between children (15%)

3. First-degree statutory sexual offense: person engages in a sexual act with a victim who is a child less than 13 years old and the defendant is at least 12 years old and greater than or equal to 4 years older than the victim. (13%)

4. Crime against nature (6%)

5. Second-degree forcible sexual offense: engages in a sexual act with another person by force and against the will of the other person (6%)

ATTACHMENT D: Core Components

- 1. Defined protocol for program services and delivery. In Section IV, #8 Intervention/Treatment of the program application, the applicant must briefly describe either a manual or protocol that designates the method and manner of service delivery including the suggested number of sessions, content, and flow. Evidence of the said manual, or protocol, may include: treatment/intervention outline, curriculum, workbook/instructor's manual, lesson plan(s), or, a script. Individual Service/Treatment Plans are expected to show evidence of involvement of the juvenile and family in planning and are to include the client-specific concerns to be addressed, the intervention strategies to be utilized by the program staff to address those issues, and the planned/recommended frequency/duration of contact. Interventions, strategies, curriculum, frequency and duration should clearly be consistent with the manual/protocol.
- 2. Staff Training. The applicant must comply with JCPC Policy and Procedure requirements, which are specific to the program type of services being delivered, in regard to staff and volunteer orientation and training. Direct program service staff are to possess the necessary training requirements that include licenses when applicable, degrees, credentials, and certifications required for this program type. Training sessions in program service delivery, clinical supervision when applicable, case staffing and/or consultation sessions are to be documented and maintained.
- **3.** Internal Program Monitoring and Corrective Action. In Section IV. #9 Best Practice Model of the program application, the applicant must briefly describe an established process by which a specified staff member monitors the delivery of program services for the purpose of examining how closely actual implementation matches the model/ protocol. Deviations from the model/protocol are to be addressed through written corrective actions. All Corrective Action findings are to be specified in writing, monitored, documented, and addressed accordingly.
- **4. Staff Evaluation**. In Section IV. #9 Best Practice Model of the program application, the applicant must briefly describe how staff will be evaluated on a specified schedule for compliance with the program/JCPC policies and model/protocol. Staff development plans are to be documented and implemented to address deviations and violations of program policies, models, or protocols. Overall work performance is to be formally and specifically appraised. Areas of improvement are to be identified including the knowledge, skills, and abilities necessary for enhancing program service delivery including, but not limited to, customer service.
- **5. Program Effectiveness.** In **Section IV. #9 Best Practice Model** of the program application, the applicant must briefly describe program protocol for determining and evaluating the effectiveness of its delivery of program services with all accepted referrals. This protocol must include a standardized approach for collecting, maintaining, and sharing effectiveness data.

ATTACHMENT E: DPS Area Consultant County Assignments

Eastern and Central Areas – Lead Consultant Pam Stokes		Western and Piedmont Areas – Lead Consultant June Ward	
EASTERN AREA 2241 Dickinson Avenue Greenville, NC 27834 Courier Box: 01-38-01 Main: 252-355-9013 Fax: 252-939-1807	CENTRAL AREA 4212 Mail Service Center Raleigh, NC 27699-4212 Courier Box: 56-20-08 Main: 919-733-3388 Fax: 919-715-2165	PIEDMONT AREA 131 E. Innes Street, Suite 206 Salisbury, NC 28144 Courier Box: 05-33-19 Main: 704-603-6833 Fax: 704-603-6832	WESTERN AREA 2090 US Highway 70 Swannanoa, NC 28778 Courier Box: 12-59-05 Main: 828-296-4747 Fax: 828-296-4750
Nancy Hodges Nancy.Hodges@ncdps.gov O: 252-355-9013 C: 252-947-1565	Eddie Crews Walter.Crews@ncdps.gov No Office Number C: 919-214-2348	P. Scott Stoker P.Scott.Stoker@ncdps.gov O: 704-603-6833 C: 704-956-3984	Regina Arrowood Regina.Arrowood@ncdps.go O: 828-296-4743 C: 828-230-3590
 Beaufort Carteret Craven Duplin Edgecombe Hyde Jones Martin Nash Tyrrell Pamlico Washington Wilson 	 Caswell Durham Franklin Granville Halifax (Eastern) Johnston Person Vance Warren 	 Alexander Cabarrus Davidson Davie Iredell Mecklenburg Rowan Stanly 	 Buncombe Cleveland Gaston Henderson Lincoln McDowell Polk Rutherford Transylvania
Treneice Townes Freneice.Townes@ncdps.gov O: 252-355-9013 C: 252-312-6484	Denise Briggs Denise.Briggs@ncdps.gov O: 919-324-6391 C: 919-208-0576	Rich Smith Rich.Smith@ncdps.gov O: 704-603-6833 C: 704-787-0272	Megan Webster Megan.Webster@ncdps.gov O: 828-296-4744 C: 828-231-1621
 Bertie Camden Chowan Currituck Dare Gates Hertford Northampton Pasquotank Perquimans 11. Pitt 	 Alamance Chatham Orange Sampson (Eastern) Wake 	 Alleghany (Western) Ashe (Western) Forsyth Rockingham Stokes Surry Wilkes (Western) Yadkin (Western) 	 Avery Burke Caldwell Catawba Cherokee Clay Madison Mitchell Watauga Yancey
Pamela.Stokes@ncdps.gov O: 252-355-9013 C: 919-920-4975	Lance Britt Lance.Britt@ncdps.gov O: 919-323-6845 C: 919-323-6845	Ronald Tillman Ronald.Tillman@ncdps.gov O: 704-603-6833 C: 980-330-9716	June Ward June.Ward@ncdps.gov O: 828-296-4745 C: 828-231-4719
 Greene Lenoir New Hanover Pender Wayne 	 Bladen Brunswick Columbus Cumberland Harnett Hoke Lee Onslow (Eastern) Robeson Scotland 	 Anson Guilford Montgomery Moore Randolph Richmond Union 	 Graham Haywood Jackson Macon Swain
27 Counties Program Assistant Denise Bond Denise.Bond@ncdps.gov O: 252-355-9013	26 Counties Program Assistant Lynne Fleetwood Lynne.Fleetwood@ncdps.gov O: 919-324-6393 C: 919-218-4717	23 Counties Program Assistant Katie Hiott Katherine.Hiott@ncdps.gov O: 704-603-6833	24 Counties Program Assistant Cora Lee Brackett Cora.Brackett@ncdps.gov O: 828-296-4742

ATTACHMENT F: G.S. §7B-2506 (13) through (23)

G.S. §7B-2506 (13) through (23). Dispositional alternatives for delinquent juveniles.

The court exercising jurisdiction over a juvenile who has been adjudicated delinquent may use the following alternatives in accordance with the dispositional structure set forth in G.S. 7B-2508

(13) Order the juvenile to cooperate with placement in a wilderness program.

(14) Order the juvenile to cooperate with placement in a residential treatment facility, an intensive nonresidential treatment program, an intensive substance abuse program, or in a group home other than a multipurpose group home operated by a State agency.

(15) Place the juvenile on intensive probation under the supervision of a juvenile court counselor.

(16) Order the juvenile to cooperate with a supervised day program requiring the juvenile to be present at a specified place for all or part of every day or of certain days. In determining whether to order a juvenile to a particular supervised day program, the court shall consider the structure and operations of the program and whether that program will meet the needs of the juvenile. The court also may require the juvenile to comply with any other reasonable conditions specified in the dispositional order that are designed to facilitate supervision.

(17) Order the juvenile to participate in a regimented training program.

(18) Order the juvenile to submit to house arrest.

(19) Suspend imposition of a more severe, statutorily permissible disposition with the provision that the juvenile meet certain conditions agreed to by the juvenile and specified in the dispositional order. The conditions shall not exceed the allowable dispositions for the level under which disposition is being imposed.

(20) Order that the juvenile be confined in an approved juvenile detention facility for a term of up to 14 24-hour periods, which confinement shall not be imposed consecutively with intermittent confinement pursuant to subdivision (12) of this section at the same dispositional hearing. The timing of this confinement shall be determined by the court in its discretion.

(21) Order the residential placement of a juvenile in a multipurpose group home operated by a State agency.

(22) Require restitution of more than five hundred dollars (\$500.00), full or partial, payable within a 12-month period to any person who has suffered loss or damage as a result of an offense committed by the juvenile. The court may determine the amount, terms, and conditions of restitution. If the juvenile participated with another person or persons, all participants should be jointly and severally responsible for the payment of the restitution; however, the court shall not require the juvenile to make restitution if the juvenile satisfies the court that the juvenile does not have, and could not reasonably acquire, the means to make restitution.

(23) Order the juvenile to perform up to 200 hours supervised community service consistent with the juvenile's age, skill, and ability, specifying the nature of work and the number of hours required. The work shall be related to the seriousness of the juvenile's offense.